

September 3, 2003

**TO:** IAC Members and Designees

**FROM:** Laura Eckert Johnson, Director

**PREPARED BY:** Marguerite Austin, Manager  
Recreation Section, Project Services Division

**SUBJECT:** Washington Wildlife and Recreation Program  
Distribution of Returned Funds – Outdoor Recreation Account  
Notebook Item #5

### **Summary**

Nearly \$765,000 in Washington Wildlife and Recreation Program (WWRP) funds is available for distribution to alternate or partially funded projects. All of the funds were returned from projects originally funded out of the Outdoor Recreation Account. Staff is requesting approval to use these uncommitted dollars to fund eligible alternate projects in succeeding biennia.

### **Background**

Occasionally, grant funds are returned to IAC from project sponsors who complete their projects without using the entire grant award or who are unsuccessful in implementing the project for various reasons. These include:

- ▶ Acquisitions that are not possible because the property is no longer available for purchase,
- ▶ Difficulty in obtaining permits or addressing environmental issues,
- ▶ Escalating development costs that prohibit construction within established budgets,
- ▶ Unable to establish adequate control and tenure,
- ▶ Matching resources that are no longer available, or
- ▶ Revised planning priorities that significantly impact the scope of a proposed project.

Funds returned to IAC are used to fund alternate projects on ranked lists approved by the Legislature and the Board. To expedite the process of distributing returned monies, the Board delegated authority to the Director to re-allocate these funds to the next eligible alternate projects within the same WWRP category and biennium approved by the Legislature.

Sometimes identifying eligible alternates within the same category and biennial period is difficult. In some instances there are no longer viable projects within a category since

projects are sometimes funded during subsequent WWRP funding cycles or with other resources. The Board has authority to use these returned funds on projects in another category within the same account of the same biennium. At the request of the Washington Wildlife and Recreation Coalition, the 2001 Legislature added a proviso to the State Capital Budget that also allows the Board to redistribute returned funds to more current projects than the biennium that funds originated. Specifically the proviso states:

*“The reappropriation in this section is subject to the following conditions and limitations: Reappropriated funds that are not obligated to a specific project may be used to fund projects from the list of alternate projects in biennia succeeding the biennium in which the funds were originally appropriated.” (SSB 6155 § 347)*

IAC staff recommends the Board exercises its authority to reallocate returned funds to newer projects in the Outdoor Recreation Account.

### **Available Funds**

The chart below identifies returned funds currently available in the Local Parks and Water Access categories of the Outdoor Recreation Account. Also shown is the biennium from which those funds were appropriated.

	<b>Available Funds from the Outdoor Recreation Account</b>		
<b>Biennium</b>	<b>Local Parks</b>	<b>Water Access</b>	<b>Total</b>
1991-1993	0	\$272,077	\$272,077
1993-1995	0	\$232,477	\$232,477
1995-1997	0	\$419	\$ 419
1997-1999	\$32,709	0	\$32,709
1999-2001	0	\$227,171	\$227,171
<b>Total</b>	<b>\$32,709</b>	<b>\$732,144</b>	<b>\$764,853</b>

The available funds are from projects that were completed under budget or were unsuccessful for reasons referenced above. These funds are now available for use on viable alternates.

### **Funding Approach and Recommendation**

While there are several options for distribution of the returned monies, IAC staff's review and assessment is based on the following criteria:

- Fund the next eligible viable alternates
- Fund partially funded projects that need additional funding to maintain the original intent of the project
- Fund projects in the same category as originally approved

- Fund projects that are progressing and can be completed expeditiously (before the end of this biennium), and
- Fund projects that meet the sponsor's current priorities.

Staff has identified viable alternates from the approved lists. Sponsors were then contacted to see if:

- The projects are still priorities for the communities,
- Funds are still needed,
- Matching resources are available, and
- The project can be completed before the end of the biennium.

Attachment A, 2003-31 provides the list of eligible alternates recommended for fund approval.

Specifically, in the **Local Parks** category, staff recommends allocation of returned funds to the first eligible and partially funded alternate in the 1999-2001 biennium, Vista Park Expansion, which was submitted by the Port of Wahkiakum County #2.

In the **Water Access** category, staff recommends distribution of returned funds to three alternates in the 2001-2003 biennium and one partially funded project in the 2003-2005 biennium. The Port of Allyn's Waterfront Acquisition is a partially funded project and would receive additional monies for full funding of the project scope. Laughlin Cove is the next alternate submitted by Kitsap County Parks and Recreation. The County originally requested \$227,325 for acquisition of 20 acres of waterfront property. They recently received partial funding from another source and only require \$100,000 to receive their full funding request.

The third alternate recommended for funding is Kitsap County's Anderson Point. The property was purchased under a waiver of retroactivity and is a suitable candidate for use of reappropriated funds. This project was also submitted and approved for funding in the 2003-2005 biennium. If returned funds are used for Anderson Point, new monies will be allocated to two partially funded alternates in the 2003-2005 biennium.

The last project recommended for receipt of old biennium funding is the first partially funded alternate in the 2003-2005 Water Access category, the City of Seattle's Sand Point North Shore Development. The project would receive \$39,534 in reappropriated funds. This amount combined with funds from the 2003-2005 appropriations will allow for full funding of the Sand Point Development. This is the preferred option for a development project since funds could possibly be reappropriated if the project is not completed by June 30, 2005.

Resolution 2003-31 is provided for IAC Board consideration.

**RESOLUTION #2003-31**

**Washington Wildlife and Recreation Program  
Outdoor Recreation Account  
Reallocation of Uncommitted Funds**

**WHEREAS**, funded projects have returned monies to WWRP and these funds have not been reassigned because of lack of alternate projects, and

**WHEREAS**, the Legislature approved in SSB 6155 Laws of 2001, the ability to utilize WWRP re-appropriation authority for projects on alternate lists in future biennia, and

**WHEREAS**, the Board wishes to commit these funds to projects that can be completed in a timely fashion,

**NOW THEREFORE BE IT RESOLVED**, that the Interagency Committee for Outdoor Recreation hereby approves reallocation of uncommitted funds to the list of Washington Wildlife and Recreation Program projects as shown in Attachment A - 2003-31,

**BE IT FURTHER RESOLVED**, that staff will continue to allocate funds to eligible alternates as they become available and report to the Board as such funds are re-allocated, and

**BE IT FURTHER RESOLVED**, that the Director be authorized to execute any and all project agreements or amendments necessary to facilitate prompt project implementation.

*Resolution moved by:*\_\_\_\_\_

*Resolution seconded by:*\_\_\_\_\_

*Adopted/Defeated/Deferred (underline one)*

*Date: September 11, 2003*



**Washington Wildlife and Recreation Program  
Distribution of Returned Funds to Alternates in the Outdoor Recreation Account  
Attachment A - 2003-31**

FY99	97-1206D	Clark County, Evergreen Fisheries Park	\$32,709	to FY00	98-1299D	Port of Wahkiakum County #2, Vista Park Expansion
		<b>Total</b>	<b>\$32,709</b>			

Water Access						
FY92	92-816D	WDFW, Dash Point Public Fishing Pier	\$77,686	to FY02	00-1562C	Port of Allyn, Allyn Waterfront Acq
FY92	92-816D	WDFW, Dash Point Public Fishing Pier	\$100,000	to FY02	00-1579A	Kitsap County, Laughlin Cove
FY92	92-816D	WDFW, Dash Point Public Fishing Pier	\$94,391	to FY02	00-1423A	Kitsap County, Anderson Point
FY94	92-656A	WDFW, Washougal River Bank	\$88,649	to FY02	00-1423A	Kitsap County, Anderson Point
FY94	92-516D	Skykomish River Access	\$143,828	to FY02	00-1423A	Kitsap County, Anderson Point
FY96	96-140D	Hope Island	\$419	to FY02	00-1423A	Kitsap County, Anderson Point
FY00	98-1030A	WDFW, Point No Point Access	\$187,636	to FY02	00-1423A	Kitsap County, Anderson Point
FY00	98-1030A	WDFW, Point No Point Access	\$31,591	to FY04	02-1049D	City of Seattle, Sand Point North Shore Dev.
FY00	98-1168A	Kitsap County, Indianola Waterfront	\$7,943	to FY04	02-1049D	City of Seattle, Sand Point North Shore Dev.
		<b>Total</b>	<b>\$732,143</b>			